

EXECUTIVE SECRETARIAT
INTERNATIONAL CONFERENCE
ON THE GREAT LAKES REGION



ICGLR/MOD/05/8/2016

SECRÉTARIAT EXÉCUTIF
CONFÉRENCE INTERNATIONALE
SUR LA RÉGION DES GRANDS LACS

REPORT

OF THE

MEETING OF THE MINISTERS OF DEFENCE ON THE IMPLEMENTATION OF THE SUMMIT DECISION ON THE ADF

Kampala, Uganda, 2nd September, 2016

The Meeting of the ICGLR Ministers of Defence in the implementation of Paragraph 14 of the Luanda Declaration of the 14th June 2016 was held in Kampala, Uganda, on 2nd September, 2016.

The Meeting was attended by the Ministers of Defence or their representatives from the following Member States: the Democratic Republic of Congo, Republic of Kenya, United Republic of Tanzania and the Republic of Uganda. The Republic of Angola, the Chair of ICGLR was also represented.

Also in attendance were the ICGLR Executive Secretary, the Commander of the EJVM, the Coordinator of the JIFC, the MONUSCO Deputy Special Representative of the Secretary-General and Acting Force Commander.

1. Opening Session

The Meeting was addressed by Ambassador Zachary Muburi-Muita, ICGLR Executive Secretary, who reminded the Ministers of Defence that the ICGLR Heads of State and Government gave a directive for the establishment of the regional Joint Follow-up Mechanism (JFM). He reiterated that the heinous activities of the ADF and other negative forces in the Eastern DRC cannot be allowed to continue.

He further expressed appreciation to Uganda for accepting to host the meeting and applauded Uganda's continued leadership in the quest for sustained peace, security, stability and development in the region, as well as for the warm hospitality extended to the delegates.

The Executive Secretary appealed to the Ministers to expedite the domestication of the ICGLR protocols that have a direct bearing on peace, security and stability of the Great Lakes region.

The Opening Session was presided over by Hon. Adolf Mwesige, Minister of Defence and Veteran Affairs of Uganda, who welcomed the Ministers of Defence and all the delegates to Kampala, Uganda, and conveyed greetings from the President of Uganda. He thanked the ICGLR for its effective coordination that enabled the meeting to take place. He appealed to the Ministers to continue working vigorously towards eradicating the menace of terrorists in the region, especially the Allied Democratic Forces (ADF).

He abhorred and condemned the recent massacre of civilians in Beni area by the ADF and extended condolences to the families and the Government of the DRC. He reiterated Uganda's unwavering commitment to support any mechanism to annihilate the ADF and/or other terrorists in the Great Lakes Region.



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2. Adoption of the Agenda

The meeting of Ministers of Defence adopted the following Agenda:

- i. Presentation of the report by the Chair of the Military Experts
- ii. Discussion and the Way Forward
- iii. Preparation of the Final Report
- iv. Adoption of the Final Report

3. Presentation of the report of experts

The Chairman of the experts presented the report which covered the presentations made by the DRC, Uganda, the EJVM, and the Ag. MONUSCO Force Commander, and the developed Terms of Reference for the JFM.

4. Discussions and the way forward

In their deliberations, the Ministers emphasised the need for cooperation with the existing ICGLR structures like the EJVM, JIFC and employing a multi-agency approach in addressing the security challenges affecting the region. The Ministers further highlighted the need for reviewing the work of the JFM in defined timelines to ascertain value for money.

The Ministers after exhaustive deliberations adopted the Experts Report including the Terms of Reference (attached as annex A) with amendments subject to paragraph 6(iii)

5. Statement from MONUSCO

The Deputy SRSG assured the meeting that MONUSCO remains committed to support the JFM as will be established.

6. Resolutions

The Ministers received and considered the Report of Experts, and made the following recommendations:

- i. *Established a Joint Follow-up Mechanism (JFM) on the ADF with its Headquarters in Kasese District, Uganda;*
- ii. *Adopted the Terms of Reference (attached as annex A) for the JFM subject to paragraph 6(iii);*



- iii. *Agreed that the ICGLR Secretariat will call an experts Working Group meeting to consider the budget for the JFM, formulate a Concept of Operations and present the same to a meeting of Chiefs of Defence Forces (CDFs) and Ministers of Defence (MoDs) within a period of one (1) month for adoption from the date of this meeting;*
- iv. *Emphasized the need for cooperation with the existing ICGLR structures such as the EJVM and JIFC to always employing a multi-agency approach in addressing the activities of the ADF;*

7. Recommendations

- v. *Recommended to establish and/or strengthen the existing bilateral and regional mechanisms that include the following;*
 - a. *Enhancing bilateral and regional engagements with neighbouring states aimed at countering the ADF networks;*
 - b. *Enhancing public sensitization through community policing and conducting de-radicalization and counter-radicalization programs to mitigate the threat of terrorism, particularly by the ADF;*
 - c. *Hardening of vital targets that are most vulnerable to the ADF actions;*
 - d. *Carrying out simultaneous disruptive operations on the ADF to eliminate its cells in respective countries;*
 - e. *Adopting a holistic approach in addressing the ADF problem;*
 - f. *Creating competent and vibrant interview teams to obtain credible information from various ADF informers for both intelligence and prosecution.*

The Ministers of Defence commended the Government and the People of the Republic of Uganda for the warm hospitality and excellent facilities that enabled the meeting to be successful.



Done in Kampala, 2nd September 2016

1.....

Hon. Mr. Crispin Atama Tabe Mogodi
Minister of Defence, Veteran Affairs and Reinsertion
Democratic Republic of Congo

2.....

Hon. Amb. Raychelle Omamo
Cabinet Secretary for Defence
Republic of Kenya

3.....

for: Hon. Dr. Hussein A. Mwinyi (MP)
Minister of Defence and National Service
United Republic of Tanzania

4.....

Hon. Mr. Adolf Mwesige
Minister of Defence and Veteran Affairs
Republic of Uganda



Annex A

**TERMS OF REFERENCE OF THE JOINT FOLLOW-UP MECHANISM
FOR ADDRESSING ADF ACTIVITIES**

I. PREAMBLE

PURSUANT to decision 14 of the Declaration of the 6th Ordinary Summit of the Heads of State and Government held in Luanda, Angola, on the 14th June 2016, their Excellencies welcomed and pledged support to the agreement of the Heads of State of the Democratic Republic of Congo, Republic of Uganda, the Republic of Kenya and the United Republic of Tanzania to formulate a Joint Follow-up Mechanism (JFM) to address the growing menace of the radical terrorist group, known as the Allied Democratic Forces (ADF),

TAKING INTO ACCOUNT the Report of the Meeting of Ministers of Defence of select Member States of the ICGLR, namely Angola, Burundi, Democratic Republic of Congo, Rwanda, Uganda and United Republic of Tanzania, and the SADC countries of South Africa and Mozambique. Held in Nairobi, Kenya, on the 20th July 2016 on Negative Forces in the Eastern DRC,

COMMENDING the work of the FARDC and MONUSCO in the ongoing military operations against the ADF and encouraged by the achievements so far registered,

RECOGNISING the cardinal role of protecting civilian population in the region,

NOTING that Military means alone have been insufficient to address the ADF threat in the region, thus a need for a holistic approach towards resolving the ADF threat,

NOW, THEREFORE, introduce the Terms of Reference for the Joint Follow-up Mechanism between the Democratic Republic of Congo, Kenya, Uganda and Tanzania to address the growing menace posed by the ADF in the region.

II. TERMS OF REFERENCE

1. Collect and analyse intelligence on the ADF activities;
2. Identify the networks which support and sustain the ADF activities in the region, including recruitment centres, patterns, agents, and facilitators;
3. Monitor, and report on the illicit trade, including but not limited to minerals and timber by the ADF and their sympathizers in order to disrupt their means of sustenance;
4. Liaise with the border law enforcement agencies, to block movement of ADF recruits and war materials;
5. Identify and verify sources of logistical support such as ammunition, arms, uniforms, medicine and food to the ADF;
6. Identify and verify any training support to the ADF in form of instructional and radicalization materials and instructors among others;
7. On a case by case basis, monitor the integration, reintegration and resettlement of ex- combatants into their societies of origin with a view of preventing their vulnerability to violent extremist ideologies;
8. Identify sources of financing and money trails as well as properties that sustain the ADF operations;
9. Identify the motivating factors that facilitate the continued ADF terrorist activities, including but not limited to ideological, political and social-economic;
10. Carry out research on incentives that will encourage ADF combatants to abandon rebellion;
11. Carry out research on means of denying the ADF civilian support;
12. Identify linkage between the ADF and any other terrorist or negative forces.



III. STRUCTURE, COMMAND AND CONTROL

The JFM shall be structured as follows:

1. It shall be composed of eight senior military intelligence officers, two from each Member State of the DRC, Kenya, Tanzania and Uganda;
2. The Chair and the Deputy of the JFM shall alternate between Uganda and the DRC, while Kenya and the United Republic of Tanzania shall provide a rapporteur. These appointments shall be on a twelve months' rotational basis;
3. The JFM shall be headed by a Military officer of the rank of Lieutenant Colonel and above, preferably with a Military Intelligence background and passed staff college qualification;
4. MONUSCO shall have observer status to the JFM.

IV. AREA OF OPERATION

The JFM shall conduct its activities across the common borders of the DRC, Uganda, Kenya and the United Republic of Tanzania.

V. MODE OF OPERATION

1. The JFM Headquarters shall be based in Kasese District, Uganda;
2. The JFM members shall have functional immunity and freedom of movement within the operational area, in coordination with local authorities;
3. The host country (where verification is being carried out) shall be responsible for providing security to the JFM while on duty, with a protection force of appropriate size according to the operation plan;
4. The reports of the JFM shall be shared with the Chiefs of Military Intelligence who will in turn report to their respective Chiefs of Defence Forces. The Chiefs of Defence Forces shall thereafter report to the Sub-committee of Ministers of Defence and copies shall be submitted to the ICGLR Executive Secretary;

5. The Chiefs of Military Intelligence shall meet within three months to consider the Reports of JFM;
6. The JFM shall regularly submit reports on a monthly basis except in cases of emergencies;
7. The JFM may obtain intelligence from multiple sources, including national sources, the Joint Intelligence Fusion Centre (JIFC), the Expanded Joint Verification Mechanism (EJVM) and MONUSCO;
8. The Member States of the JFM shall:
 - a. Support the JFM in its duties as described in the Terms of Reference;
 - b. Take all necessary steps to provide political, diplomatic, military and material support to the JFM.

VI. LANGUAGE

The working languages shall be English and French.

VII. CONCEPT OF OPERATION

The JFM shall draft its Concept of Operation to be validated by the Committee of the Chiefs of Military Intelligence of the respective Member States within one month of its inception.

VIII. LOGISTICS AND FINANCE

1. The Member States shall provide financial and logistical support to the JFM;
2. Without prejudice to the above, the ICGLR Secretariat, may where necessary, seek logistical and financial support for the JFM from the ICGLR partners;
3. Financial and logistical requirements shall be urgently provided to enable the JFM commence its mission as soon as possible;




4. MONUSCO may provide support to the JFM including but not limited to logistical support.

IX. REVIEW OF TERMS OF REFERENCE

The terms of reference of the JFM shall be annually reviewed depending on need.

X. TERMINATION

1. The JFM mission shall be terminated when the political leadership of the convening States are satisfied that it has sufficiently executed its tasks. The JFM Chair will prepare a final report mission;
2. The JFM Mission shall be annually reviewed by the Conference Secretariat together with the respective Member States;
3. The JFM shall be terminated by the decision of the Summit.

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